Salmon Owens Tanner Oxley Sanchez Tauscher Packard Sanders Tauzin Taylor (MS) Pallone Sandlin Pascrell Sanford Taylor (NC) Pastor Sawyer Terry Paul Saxton Thomas Payne Scarborough Thompson (CA) Pease Schaffer Thompson (MS) Schakowsky Pelosi Thornberry Peterson (MN) Scott Thune Thurman Peterson (PA) Sensenbrenner Petri Serrano Tiahrt Phelps Sessions Tierney Toomey Pickering Shadegg Pickett Shaw Towns Shays Traficant Pombo Sherman Turner Udall (CO) Pomerov Sherwood Shimkus Udall (NM) Portman Shows Upton Price (NC) Shuster . Velazquez Pryce (OH) Visclosky Simpson Quinn Sisisky Vitter Radanovich Skeen Walden Rahall Skelton Walsh Ramstad Slaughter Wamp Smith (MI) Watkins Regula Smith (NJ) Watt (NC) Reynolds Watts (OK) Smith (TX) Riley Smith (WA) Waxman Rivers Weiner Snyder Weldon (FL) Rodriguez Souder Roemer Spence Weldon (PA) Spratt Rogan Weller Stabenow Wexler Rogers Rohrabacher Stark Weygand Ros-Lehtinen Stearns Whitfield Stenholm Rothman Wicker Roukema Strickland Wilson Roybal-Allard Stump Stupak Wise Wolf Rovce Rush Sununu Woolsey Ryan (WI) Sweeney Wu Talent Young (AK) Ryun (KS) Tancredo Sabo NAYS-2 Jackson (IL) Waters NOT VOTING-9 Archer Cook Vento Campbell Crane Wynn Young (FL) Rangel

# □ 1727

Messrs. ENGEL, NADLER and HALL of Texas changed their vote from "nay" to "yea."

So the bill was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

# GENERAL LEAVE

Mr. YOUNG of Alaska. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and include extraneous material on the bill, H.R. 3671.

The SPEAKER pro tempore (Mr. THUNE). Is there objection to the request of the gentleman from Alaska?

There was no objection.

UNITED STATES DEPARTMENT OF TRANSPORTATION BIENNIAL RE-PORT ON HAZARDOUS MATE-RIALS TRANSPORTATION CAL-ENDAR YEARS 1996-1997—MES-SAGE FROM THE PRESIDENT OF THE UNITED STATES

The SPEAKER pro tempore laid before the House the following message from the President of the United

States; which was read and, together with the accompanying papers, without objection, referred to the Committee on Transportation and Infrastructure:

To the Congress of the United States:

I herewith transmit the Department of Transportation's Biennial Report on Hazardous Materials Transportation for Calendar Years 1996–1997. The report has been prepared in accordance with the Federal hazardous materials transportation law, 49 U.S.C. 5121(e).

WILLIAM J. CLINTON.

#### □ 1730

## SPECIAL ORDERS

The SPEAKER pro tempore (Mr. Thune). Under the Speaker's announced policy of January 6, 1999, and under a previous order of the House, the following Members will be recognized for 5 minutes each.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from New Jersey (Mr. PALLONE) is recognized for 5 minutes.

(Mr. PALLONE addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Indiana (Mr. BURTON) is recognized for 5 minutes.

(Mr. BURTON of Indiana addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Georgia (Mr. NORWOOD) is recognized for 5 minutes.

(Mr. NORWOOD addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

REPORT ON RESOLUTION PRO-VIDING FOR CONSIDERATION OF H.R. 1776, AMERICAN HOME-OWNERSHIP AND ECONOMIC OP-PORTUNITY ACT OF 2000

Mr. HASTINGS of Washington, from the Committee on Rules, submitted a privileged report (Rept. No. 106–562) on the resolution (H. Res. 460) providing for consideration of the bill (H.R. 1776) to expand homeownership in the United States, which was referred to the House Calendar and ordered to be printed.

### PRESIDENTIAL DIRECTIVES

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Washington (Mr. METCALF) is recognized for 5 minutes.

Mr. METCALF. Mr. Speaker, most Americans possess little knowledge of or experience with the subject of presidential directives. Indeed, even those

familiar with executive orders and proclamations may not understand the full impact of these directives on Federal, State, and local laws or on the balance of power in this Nation.

By issuing executive orders, which infringe on congressional authority, it has become increasingly clear that the President is skirting the constitutional process and meddling in the legislative affairs of Congress. The result is a subtle erosion of our representative self-government and the rule of law.

The President seeks to expand his authority beyond what the Constitution allows. He is using directives to seize land, usurp State law, expand the Federal Government, and spend taxpayer dollars without congressional authorization. This definition of executive power would have astonished the framers of our constitution. Their structure of government deliberately rejected the British model, which gave the king all executive authority.

A steady increase in controversy over executive orders and presidential proclamations has arisen since FDR's first administration. Judging by the comments of the White House, we have even more reason to be concerned. Mr. Podesta, the President's Chief of Staff, has outlined the President's plan to issue a series of executive orders and other directives that will become the force and effect of law. Thus, if unchallenged, the President has taken legislative power without first getting the okay from Congress.

Congress should be outraged by the President's staff, as they look for ways to bypass the legislative branch. We have seen this before. When the President issued his Executive Order on striker replacement, he attempted to do what had been denied him by the regular legislative process. In addition, when the President issued his proclamation establishing a national monument in Utah, he again tried to do what he had been unable to do in Congress.

I am deeply concerned with executive lawmaking, and if Congress does not openly challenge the President, we are surely surrendering our liberty. It seems clear that the President plans on using Executive Orders and other presidential directives to implement his agenda without the consent of Congress. Executive lawmaking is a violation of the Constitution and the doctrine of separation of powers. As Article I states, all legislative powers shall be vested in the Congress.

In the legislative veto decision of 1983, the Supreme Court insisted that congressional power be exercised in accord with a single finely wrought and exhaustively considered procedure. The Court said that the records of the Philadelphia Convention and the State ratification debates provide unmistakable expression of a determination that the legislation by the national Congress be a step-by-step deliberate and deliberative process. If Congress is required to follow this rigorous process,